## MEMORANDUM OF UNDERSTANDING BETWEEN THE UNIVERSITY OF ALASKA AND THE EXXON VALDEZ OIL SPILL TRUSTEE COUNCIL

This agreement is made by and between the University of Alaska and its campuses, herein referred to as the University, and the Exxon Valdez Oil Spill Trustee Council, herein referred to as the Trustee Council.

#### **PURPOSE**

This agreement addresses the role of the University in the restoration program sponsored and funded by the Trustee Council. This program addresses critical questions about the ecological health of Prince William Sound and northern Gulf of Alaska ecosystems and the factors which limit recovery of resources injured by the 1989 Exxon Valdez oil spill.

The Trustee Council's mission is to restore, rehabilitate and enhance the resources and services injured by the oil spill. The Council has adopted a policy that restoration will take an ecosystem approach to better understand what factors control the populations of injured resources and what can be done about them. This policy has resulted in an expansion of the Council's research program to include large-scale ecosystem projects. Researchers at the University are exceptionally well qualified to contribute to the Council's mission by conducting research which will aid in the restoration and future management of the ecosystem within the spill area.

The purpose of this agreement is to clarify the cooperative relationship between the University and the Trustee Council in order to improve efficiency in administration and facilitate the conducting of research.

#### SCOPE

This agreement shall apply to all projects funded by the Trustee Council through sole source or reimbursable service agreements (RSAs) with state agencies. Projects funded as a result of a competitive RFP (Request for Proposal), are not subject to the scope of this agreement. Any other exemptions must be agreed to by both parties.

The University will be subject to all funding requirements expected of other project sponsors, including: development of detailed project descriptions and budgets, annual technical reports, participation in the annual Restoration Workshop, and cooperation with public information and community involvement efforts. In addition, project descriptions and reports will be subject to the Trustee Council's scientific peer review process at the direction of the Executive Director. Annual budgets will be reviewed by the Executive Director prior to Trustee Council action.

The Trustee Council authorizes multi-year projects subject to annual review and funding. Because this long-term funding approach provides the University with better opportunities for advance planning and greater assurances of stable funding, and because the proposal process and reporting are abbreviated, the University agrees to use an indirect cost rate of 25 percent of total direct costs (TDC). TDC shall include all direct costs except equipment for which ownership resides with the University and subcontract costs in excess of \$25,000. Subcontract costs in excess of \$25,000 but less than \$250,000, shall be subject to an indirect cost charge of 5 percent. Subcontract costs in excess of \$250,000 shall be subject to an indirect cost charge of 2 percent.

#### DURATION OF AGREEMENT

This agreement will be effective on the date of final signatures by both parties and continue in full force and effect in its present form or as subsequently amended by the mutual agreement of both parties.

Either party may terminate this agreement by giving notice to the other party at least six months prior to termination. Projects in progress at the time of any such notice shall be completed under their original terms unless otherwise mutually agreed.

Molly McCammon Date 12/1/97

**Executive Director** 

Exxon Valdez Oil Spill Trustee Council

JERØME KOMISAR

President

University of Alaska

JAMES LYNCH

Associate Vice President for Finance

University of Alaska

#### MEMORANDUM OF UNDERSTANDING

# BETWEEN THE UNIVERSITY OF ALASKA AND THE EXXON VALDEZ OIL SPILL TRUSTEE COUNCIL

(Amendment No.: 1)

**WHEREAS**, the University of Alaska and the *Exxon Valdez* Oil Spill Trustee Council entered into a Memorandum of Understanding regarding indirect cost charges for facilities and administrative costs associated with projects funded through sole source awards or state reimbursable service agreements (RSAs) which became effective December 7, 1997;

**WHEREAS**, the parties want to maximize the funding available for direct research for each project to the extent possible and to reduce the administrative burden associated with calculating and billing for indirect costs; and

WHEREAS, the parties to the memorandum want to conform the calculation of these charges to the rate and calculation methodology provided in the Memorandum of Understanding with the State of Alaska which was restated and extended effective June 30, 2004;

**NOWTHERFORE**, the parties agree to utilize the rate and calculation methodology for projects subject to this Memorandum as provided in the attached Memorandum of Understanding with the State of Alaska regarding Facilities and Administrative Rates Applicable to State of Alaska Sponsored Activity as it exists today (Attachment A to this Amendment No.:1).

### **Effective Date and Duration:**

This amendment shall become effective as follows:

- (1) For all new awards issued subsequent to the date of final signature of the parties to this Amendment, effective immediately;
- (2) For multi-year awards issued prior to the date of final signature of the parties to this Amendment, effective on the next following anniversary date of the award; and
- (3) For single period awards previously issued, effective as may be agreed upon by the Executive Director of the *Exxon Valdez* Oil Spill Council or designee and the respective Principal Investigator.

Memorandum of Understanding between the University of Alaska and the *Exxon Valdez* Oil Spill Trustee Council Amendment No.: 1
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# **Effective Date and Duration (continued):**

If, for any reason, the subject Memorandum of Agreement with the State of Alaska expires, is amended, or is not renewed, the rates and methodology as described in that agreement (Attachment A to this Amendment No.:1) shall continue to apply until the parties to this Memorandum mutually agree to an alternative rate or methodology.

Michael Baffrey, Executive Director Exxon Valdez Oil Spill Council 6-27-07

Joseph Trubacz, Chief Finance Officer

University of Alaska

Attachment A - University of Alaska Facilities and Administrative Rates Applicable to State of Alaska Sponsored Activity, Memorandum of Agreement, effective June 30, 2004

# University of Alaska Facilities and Administrative Rates Applicable to State of Alaska Sponsored Activity Memorandum of Understanding

## Background:

The University of Alaska has a fundamental role to play in providing education, basic and applied research and public service programs to support the development of Alaska's economy. The University of Alaska is providing necessary elements for the growth of several key economic sectors in Alaska, including health, transportation, natural resource development and education.

The State of Alaska, by constitution and by statute, has the ability to direct or significantly impact the economic success of these target sectors. Partnerships between State government and the University of Alaska system are growing in the areas of workforce development, continuing education, training and research. The State of Alaska contracts with UA for approximately \$10 million worth of activity on an annual basis, in addition to the annual general fund allocation to the University.

The University's facilities and administrative (F&A) rate is perceived by some State agencies as a significant barrier to forming more, or more substantial, partnerships of a stable and permanent nature. Such partnerships are desirable because State law gives State agencies special streamlined procurement processes for doing business with the University. While there is a willingness in State agencies to pay some overhead expenses, they do not share the federal government's view concerning the appropriateness of the current rates, typically near 30% for "other sponsored activities", and higher rates for research that utilizes expensive university assets. This can lead to inconsistent and selective arrangements that may limit the opportunities made available to the University, and affects its competitiveness in establishing long-term partnerships with the State.

## UA's Federal F&A Rate Development Process

The University develops its indirect rates in accordance with OMB Circular A-21 "Cost Principles for Colleges and Universities". All of the allowable costs of current operations are categorized into various bases and pools and rates are developed to recognize the full cost of defined activities. Source of funds is not a factor in the determination of the rates. Costs are classified as direct costs (base), or indirect costs (pool). The terms "indirect costs" and "facilities and administrative (F&A) costs" are used interchangeably. The administrative component of the rate is capped at 26%, while the facilities component is uncapped.

The primary rates negotiated with the federal government at each institution within the system are the organized research rate, the instruction rate, and the other sponsored activities rate. UA has ten different federally approved F&A rates ranging from 30% for "sponsored training" to over 50% for "on-campus organized research". The base upon which these rates are applied is a Modified Total Direct Cost (MTDC) base, as defined in

# University of Alaska Facilities and Administrative Rates Applicable to State of Alaska Sponsored Activity Memorandum of Understanding

Circular A-21, and includes salaries and wages, fringe benefits, materials and supplies, services, travel, and subgrants and subcontracts up to the first \$25,000 of each subgrant or subcontract. Equipment, capital expenditures, charges for patient care and tuition remission, long term space rental costs, scholarships and fellowships, as well as the portion of each subgrant and subcontract in excess of \$25,000 are excluded from MTDC.

Rates are developed based on actual costs for a specific period of time. Base and pool projections are applied to these actual costs to develop rates applicable to future periods. The university currently negotiates rates on a three year predetermined basis. The costing methodology assumes that the full cost of a project includes a facilities and administrative burden. The best way to recover this burden is to assess the cost as each direct dollar is spent, subject to the MTDC limitations.

As described in Circular A-21, the relationship between the federal government and universities is a partnership. The costing model generally assumes that the federal government will share in the full cost of a particular sponsored activity. While most federal projects awarded through a competitive process require some level of matching expenditures to be committed by institutions, the federal government generally pays the full cost (direct and indirect) of the federally funded portion of a project. Certain federal agencies or programs have statutory thresholds on F&A cost rates that override negotiated rates. Those programs often fund the core mission of universities (instruction and financial aid), or relate to activities included in the original land grant function of universities (cooperative extension).

## Agreement:

The University recognizes that the State is partially funding facilities and administrative costs through the annual general fund appropriation. The University and State would like to promote partnerships with each other. The University and State also wish to simplify and standardize the award process.

For awards that the State of Alaska makes to the University, for which a state agency controls the award decision, the following F&A rates apply:

- A) Instruction, Training and Other Sponsored Activity funded by the State:

  Effective for new agreements, the State F&A cost rate will be 12% for Statesponsored awards applied to the MTDC base specified in A-21.
- B) State Sponsored Research

Effective for new agreements, the State F&A cost rate will be 25% for State-sponsored research awards, applied to the MTDC base specified in A-21.

# University of Alaska Facilities and Administrative Rates Applicable to State of Alaska Sponsored Activity Memorandum of Understanding

Exceptions to the rates specified in this MOU may be made to comply with federal or other funding agency requirements that limit F&A rates for funding passed through the state to UA. The rates specified in this MOU are not intended to apply to proposals made by the state to external funding agencies, like the federal government, that include UA as a named sub-recipient. The F&A rate used for UA in those situations should be the appropriate UA federal negotiated rate.

This MOU was first in effect for awards issued after June 28, 2002 until June 30, 2004. This document extends this MOA until June 30, 2007. At that time, this agreement may be reviewed and amended by mutual consent.

For the State of Alaska:

For the University of Alaska:

Kevin Brooks, Chair

Date

Randy Weaver, Controller

Date

Administrative Services Team